## SECRECY IN AMERICAN SOCIETY

REMARKS BY

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CHAMBER OF COMMERCE
BEVERLY WILSHIRE HOTEL
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I AM VERY GRATEFUL THAT SO MANY OF YOU HAVE COME HERE
TODAY TO HEAR SOMETHING ABOUT OUR NATIONS INTELLIGENCE
CAPABILITIES AND EFFORTS. THIS IS AN EXCITING TIME IN
AMERICAN INTELLIGENCE. WE ARE IN EFFECT CREATING A NEW MODEL
OF INTELLIGENCE, AN AMERICAN MODEL UNIQUE TO OUR COUNTRY
AND ITS VALUES.

THIS MODEL HAS BEEN FORGED OVER THE PAST 2-3 YEARS IN

THE CRUCIBLE OF PUBLIC EXAMINATION OF OUR INTELLIGENCE OPERA
TIONS. OUT OF THESE CONGRESSIONAL INVESTIGATIONS AND EXPOSURES

IN THE NEWS MEDIA, HAVE COME SOME IMPORTANT PRESSURES TO

MODIFY THE OLD HABITS OF INTELLIGENCE. THOSE HABITS, IN FACT,

DERIVE LARGELY FROM OUR CLOSE FRIENDS, THE BRITISH.

THE BRITISH INTELLIGENCE SERVICE IS AN EXTREMELY SECRETIVE ORGANIZATION. IT

- O IS NOT RECOGNIZED IN COMMON LAW;
- O IS NOT ESTABLISHED BY STATUTE;

O IS NOT SUBJECT TO DEBATE - EVEN ON GENERAL TERMS IN PARLIAMENT - EITHER ON THE FLOOR IN PUBLIC OR
IN COMMITTEE IN PRIVATE.

THE ENFORCEMENT OF THIS SECRECY IS ACCOMPLISHED LARGELY
THROUGH THE OFFICIAL SECRETS ACT WHICH, ALTHOUGH, OSTENSIBLY
DESIGNED TO PREVENT ESPIONAGE IS, IN FACT, AIMED INWARD AS
A POWERFUL INTERNAL RESTRAINT AGAINST THE LEAKAGE OF OFFICIAL
SECRET INFORMATION.

UNDER THE ACT, ANY GOVERNMENT EMPLOYEE, CIVILIAN
CONTRACTOR, OR VISITOR WITH ACCESS TO CONFIDENTIAL INFORMATION
CAN BE SENT TO PRISON FOR DIVULGING ANY "OFFICIAL SECRET."

AN OFFICIAL SECRET IS ANYTHING IN AN "OFFICIAL FILE."

CONSEQUENTLY, THE PRESS CANNOT MENTION THE INTELLIGENCE SERVICE NOR PRINT INFORMATION THAT IT MAY RECEIVE ABOUT IT; NO MEMBER OF THE INTELLIGENCE SERVICE CAN BE REQUIRED TO APPEAR BEFORE PARLIAMENT BECAUSE HE COULD NOT BE REQUIRED TO COMMENT ON OFFICIAL SECRETS; PUBLIC INVESTIGATION IS UNHEARD

OF; RESEARCH EVEN ON THE PAST RECORD OF INTELLIGENCE AGENCIES
IS IMPOSSIBLE BECAUSE ACCESS TO OFFICIAL FILES IS DENIED,
IRRESPECTIVE OF THE AGE OF THE FILES.

NOW CONTRAST THESE RULES WITH MY LIFE JUST IN THE PAST 10 DAYS:

- O I SAT WITH THE PRESIDENT WHEN HE ANNOUNCED PLANS TO REORGANIZE THE INTELLIGENCE COMMUNITY. HE DETAILED ITS VARIOUS COMPONENTS, THEIR FUNCTIONS, AND HOW THE PARTS WOULD INTERRELATE WITH ONE ANOTHER;
- O I VOLUNTARILY TESTIFIED BEFORE A COMMITTE OF CONGRESS,
  MEETING IN OPEN SESSION, ON SENSITIVE AND HIGHLY
  QUESTIONABLE CIA-SPONSORED DRUG RESEARCH CARRIED ON
  WAY BACK IN THE 1950'S AND EARLY 1960'S.
- O I PARTICIPATED IN ONE PUBLIC SPEECH, THREE PRESS CONFERENCES AND ONE TV INTERVIEW.
- O I PROVIDED, THE JOINT ECONOMIC COMMITTEE OF CONGRESS AN UNCLASSIFIED REVISION OF A CIA STUDY OF THE OUTLOOK FOR THE

SOVIET ECONOMY AND THEY RELEASED IT TO THE GENERAL PUBLIC.

THESE EVENTS ILLUSTRATE HOW DIFFERENTLY OUR AMERICAN

INTELLIGENCE COMMUNITY OPERATES FROM THE BRITISH MODEL WHICH

MOST OTHER INTELLIGENCE SERVICES IN THE WORLD EMULATE. I

KNOW OF NO OTHER SIMILAR ORGANIZATION WHICH HAS EVER REVEALED

HOW IT OPERATES, RELEASED THE RESULTS OF ITS WORK TO THE GENERAL

PUBLIC, AND GIVEN ITSELF A BLACK EYE -- LET ALONE IN A SPAN OF

10 DAYS.

WHY ARE WE GOING ABOUT OUR BUSINESS IN THESÉ UNTRADITIONAL WAYS?

FIRST, BECAUSE THERE HAVE BEEN EXCESSES IN THE PAST. A

DEGREE OF PUBLIC SCRUTINY IS ONE OF THE BEST SAFEGUARDS AGAINST

REPETITION

MORE THAN THAT, HOWEVER, OURS IS AN OPEN SOCIETY. THE MOST FUNDAMENTAL STRENGTH OF OUR SOCIETY IS THE INFORMED CITIZEN WHO PLAYS AN ACTIVE ROLE IN SHAPING HIS GOVERNMENTS ACTIVITIES.

LET ME DESCRIBE HOW EACH OF THESE FOUR EVENTS WILL HELP PROMOTE

A CITIZENRY THAT IS INFORMED ABOUT ITS SECRET INTELLIGENCE PROCESS.

FIRST, WHAT PRESIDENT CARTER HAS TOLD US IS THAT HE IS REQREANIZING THE INTELLIGENCE COMMUNITY TO ENSURE GREATER EFFECTIVENESS AND CONTROL.

THE STRENGTHENING OF CONTROL HAS COME ABOUT BY GIVING TO MY OFFICE, THAT IS, THE DIRECTOR OF CENTRAL INTELLIGENCE, FULL AUTHORITY FOR THE BUDGETS OF THE VARIOUS INTELLIGENCE ORGANIZATIONS AND FULL AUTHORITY FOR SETTING THE TASKS FOR THESE ORGANIZATIONS IN THEIR ATTEMPTS TO COLLECT INTELLIGENCE. INTELLIGENCE, YOU SEE, IS LOCATED IN A NUMBER OF AGENCIES OF OUR GOVERNMENT, NOT JUST IN THE CIA: THE DEFENSE DEPARTMENT, THE STATE DEPT, THE FBI, TREASURY AND THE NEW ENERGY DEPT. I HAPPEN TO BE DIRECTOR OF ONE--CIA. I ALSO HAVE ANOTHER JOB, THAT OF THE DIRECTOR OF CENTRAL INTELLIGENCE--WHOSE RESPONSIBILITY IT IS TO GET ALL OF THE INTELLIGENCE AGENCIES PULLING TOGETHER. THE NEW ORGANIZATIONAL ARRANGEMENT EMPHASIZES THE IMPORTANCE OF THIS SECOND TASK OF PULLING ALL OF THESE ACTIVITIES TOGETHER ESPECIALLY WHEN COLLECTING

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INTELLIGENCE DATA. IN THE PROCESS OF COLLECTING \_ WE WANT TO BE EFFICIENT AND IN FULL CONTROL. IT IS THE MOST EXPENSIVE PART OF THE INTELLIGENCE PROCESS AND THE MOST RISKY. BUT IT IS ONLY 1/2 OF THE JOB. THE OTHER HALF IS RESEARCHING, ANALYZING AND INTERPRETING THE DATA WHICH IS COLLECTED. THE PRESIDENT'S NEW PROGRAM CREATES NO TSAR OF INTELLIGENCE INTERPRETATION. FOR INSTANCE, THE DEFENSE AND THE STATE DEPTS WILL EACH CONTINUE TO HAVE THEIR OWN INDEPENDENT ANALYTICAL AGENCIES IN ADDITION TO THAT OF THE CIA. WE SEEK AND WELCOME DIVERGENT AND COMPETING IDEAS AND OPINIONS, FOR GOOD INTELLIGENCE DOES NOT COME BY REVELATION, IT ALWAYS IS SHROUDED IN UNCERTAINTY AND ALTERNATIVE INTERPRETATIONS.

NEXT, OUR VOLUNTARY DISCLOSURES ON DRUG RELATED ACTIVITIES

OF THE DISTANT PAST WERE AN EFFORT TO ENSURE THE PEOPLE OF OUR

COUNTRY THAT ILLEGAL AND IMPROPER ACTIVITIES WILL NOT BE CONDONED

IN THE NAME OF INTELLIGENCE. WHAT IS ILLEGAL CAN BE DESCRIBED

BY LAW. WHAT IS IMPROPER IS MORE A MATTER OF JUDGEMENT, BUT

THOSE OF US WHO MAKE THESE JUDGEMENTS MUST UNDERSTAND PUBLIC ATTITUDES AND MORES. WHAT MAY HAVE BEEN CONDONED YESTERDAY MAY BE CONDEMNED TODAY. WHAT I DID LAST WEEK WAS TO PRESENT TO THE CONGRESS EVERY DETAIL OF INFORMATION OF WHICH I AM AWARE ON THE DRUG-RELATED ACTIVITIES OF THE CIA DURING THE PERIOD 1953-1965. THIS WAS 12 TO 24 YEARS AGO AND WE ALL HATE TO REHASH ERRORS OF THE PAST, BUT WHAT HAPPENED IN THIS CASE, WAS THAT WE FOUND FINANCIAL DOCUMENTATION ON THIS SUBJECT IN OUR RETIRED RECORDS ARCHIVES WHICH HAD NOT BEEN LOCATED DURING CONGRESSIONAL INVESTIGATIONS SEVERAL YEARS AGO. ON BEING INFORMED OF THIS, I FELT OBLIGED TO NOTIFY THE PRESIDENT AND THE CONGRESS IMMEDIATELY. SOME OF THESE REVELATIONS CONCERN ACTIVITIES IN CALIFORNIA. I REGRET THIS, BUT ASSURE YOU THAT NOTHING OF THIS SORT IS BEING, OR WILL BE TOLERATED TODAY.

NEXT, OUR EFFORTS TO BE MORE ACCESSIBLE TO THE MEDIA HAVE BEEN INTENDED TO LIFT SOME OF THE MYSTIQUE FROM INTELLIGENCE.

TAKING MAGAZINE AND TV CAMERAS INTO OUR HEADQUARTERS BUILDING HAS LET THE PUBLIC KNOW THAT WE TOO ARE ORDINARY, DECENT

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PEOPLE WORKING IN THE SAME TYPE OF ENVIRONMENT AS DO MOST OF YOU.

FINALLY, THE PUBLICATION OF UNCLASSIFIED STUDIES IS ONE OF OUR MOST IMPORTANT, SUBSTANTATIVE INITIATIVES TO INCLUDE THE AMERICAN PEOPLE IN OUR ACTIVITIES. IT STEMS FROM A CONVICTION THAT THE INTELLIGENCE COMMUNITY IS WORKING FOR THE AMERICAN PEOPLE AND THAT THEY DESERVE A RETURN ON THEIR INVESTMENT BY SHARING OUR RESULTS WHENEVER THAT IS POSSIBLE.

TO DATE WE HAVE PUBLISHED SEVERAL MAJOR STUDIES WHICH I
BELIEVE MAKE AN IMPORTANT CONTRIBUTION TO PUBLIC DEBATE: THIS

PAST MARCH WE PUBLISHED A REPORT ON THE WORLD ENERGY SITUATION AND

TWO SUBORDINATE STUDIES ON THE SOVIET AND CHINESE ENERGY PROSPECT:

AND NOW THIS STUDY I MENTIONED ON THE SOVIET ECONOMY. THIS REPORT

COMES TO THE CONCLUSION THAT SOVIET ECONOMIC GROWTH WILL BEGIN

TO SLOW IN THE EARLY 1980'S FOR A NUMBER OF REASONS. ONE IS

THAT THERE WILL BE AN INEVITABLE SHARP DROP IN THE RATE OF GROWTH

OF THE LABOR FORCE IN THE 1980'S. THIS WILL BE CAUSED BECAUSE OF THE

MARKED DECLINE IN BIRTH RATES WHICH TOOK PLACE IN THE 1060'S AND BECAUSE THE LARGEST ADDITIONS TO THE LABOR FORCE WILL COME FROM ETHNIC MINORITIES IN CENTRAL ASIA WHO DO NOT MIGRATE READILY TO INDUSTRIAL AREAS.

ALSO ADDITIONS OF CAPITAL WILL BE REDUCED BECAUSE RAW

MATERIALS WILL BECOME MORE EXPENSIVE; AND THERE IS A LOOMING OIL

SHORTAGE AS PREDICTED IN OUR STUDY OF SOVIET ENERGY PROSPECTS.

NOW, THE SOVIETS ACKNOWLEDGE THESE FACTORS IN THEIR FIVE YEAR

PLAN, BUT THEY PREDICT THAT PRODUCTIVITY WILL GO UP. NONETHELESS

HISTORICALLY THEY HAVE KEPT PRODUCTIVITY UP IN THE FACE OF

INEFFICIENT CENTRAL MANAGEMENT AND FAULTY ECONOMIC THEORY ONLY

BY PUMPING IN MORE AND MORE LABOR AND CAPITOL. WE BELIEVE

THEY HAVE REACHED THE END OF THE LINE.

AS WE SEE IT, THE SOVIETS MUST FACE THE THREAT OF A DECLINING GROWTH RATE OR THE NECESSITY TO UNDERTAKE WHAT MAY BE DIFFICULT CORRECTIVE MEASURES.

CAN THEY CONTINUE TO EXPORT OIL TO THEIR EASTERN EUROPEAN

SATELLITES OR WILL THEY NEED TO SEND IT ELSEWHERE TO EARN HARD CURRENCY?

IN THE FACE OF ECONOMIC DECLINE WILL THEY TURN TO US AND OTHERS FOR EXTENSIVE CREDIT?

WILL THEY CONTINUE TO CONSUME OIL AT THE SAME RATE, OR WILL THEY HAVE TO TURN TO A VIGOROUS CONSERVATION PROGRAM?

CAN THEY MEET THE INCREASING MANPOWER NEEDS OF THEIR INDUSTRY AND STILL MAINTAIN THEIR HUGE MILITARY ESTABLISHMENT?

THESE ARE ONLY SOME OF THE IMPLICATIONS OF OUR FINDINGS.

IT IS MY HOPE THAT THESE STUDIES WILL CONTRIBUTE ANOTHER

PERSPECTIVE TO INFORMED PUBLIC DEBATE ON THIS ISSUE AND ENGAGE

THE AMERICAN PUBLIC WITH THEIR INTELLIGENCE COMMUNITY.

THUS FAR I HAVE SPOKEN ONLY OF ONE SIDE OF THE COIN:

OPENNESS. THE OTHER SIDE: SECRECY, IS IMPORTANT TOO. THE

BRITISH, AFTER ALL, ARE NOT JUST BEING TRADITIONAL WHEN IT

COMES TO SECRECY. AND THE AMERICAN MODEL OF INTELLIGENCE CAN

NOT AND WILL NOT BE A COMPLETELY OPEN ONE. AN ESSENTIAL

INGREDIENT OF INTELLIGENCE OPERATIONS IS THE ABILITY TO PRESERVE

SECRETS. SOME OF THE INFORMATION BEHIND BOTH THE SOVIET OIL AND ECONOMIC FORECASTS WAS DERIVED FROM SECRET SOURCES WHICH WOULD BE JEOPARDIZED IN THE FUTURE WERE WE TO REVEAL THEM.

WHEN NATIONS ARE AS CLOSELY BALANCED IN POWER AS THE UNITED STATES AND SOVIET RUSSIA, SECRECY ITSELF CONFERS ADVANTAGES WHICH MORE MISSILES OR PLANES OR SHIPS WOULD NOT PROVIDE. THE DOUBT IN AN ADVERSARY'S MIND IS A POWERFUL DETERRENT.

FOR EXAMPLE, WE WOULD BE AT A TREMENDOUS DISADVANTAGE
IN NEGOTIATIONS ON STRATEGIC ARMS LIMITATIONS OR MBFR IF THE
SOVIET UNION KNEW HOW WE INTEND TO USE OUR STRATEGIC FORCES,
HOW THEY ARE TARGETED, WHAT WE ARE PREPARED TO GIVE UP TO GET
AN AGREEMENT - OUR BOTTOM LINE POSITION - AND WHY WE ARE
PREPARED TO GIVE IT UP; HOW MUCH OR HOW LITTLE WE KNOW ABOUT
THEIR FORCES, THEIR BARGAINING POSITION AND THEIR MOTIVES.
ANYONE WHO UNDERSTANDS BUSINESS COMPETITION, SALES TACTICS,
DEVELOPMENT AND MARKETING OF NEW PRODUCTS CAN UNDERSTAND THIS THE GAME IS ACQUIRING AND HOLDING AN ADVANTAGE. AS LONG AS THE
WORLD IS COMPETITIVE, OPPONENTS WILL KEEP EACH OTHER IN THE DARK,

IF WE CAN NOT SHROUD OUR TRUE SECRETS WE WILL FIND OURSELVES AT A SEVERE DISADVANTAGE.

IN THE MILITARY SPHERE, NO ONE NEEDS TO RECITE THE
INCREDIBLE COST OF NEW WEAPONS AND THE MEANS OF DELIVERING THEM.
OUR EDGE OF ADVANTAGE, WHERE IT EXISTS, IS NOT GREAT IN THIS
DAY OF MILITARY PARITY. THAT ADVANTAGE COULD BE NEGATED VERY
EASILY WITH THE WRONG INFORMATION FALLING INTO OUR POTENTIAL
ENEMIES' HANDS.

THE BUSINESS OF INTELLIGENCE IS THE SAME. AS WE RELY

MORE ON TECHNOLOGY TO HELP US LEARN WHAT IS HAPPENING WORLD-WIDE,

THE EXPENSE OF DEVELOPING AND DEPLOYING OUR ASSETS BECOMES

INCREASINGLY EXPENSIVE. WE LITERALLY HAVE BILLIONS OF DOLLARS

INVESTED IN ON-GOING SYSTEMS. THEIR EFFECTIVENESS IS LARGELY

DEPENDENT ON OUR ADVERSARIES BEING UNAWARE - OR NOT FULLY

AWARE - OF OUR CAPABILITIES, THEREFORE UNABLE TO ADEQUATELY

COUNTER OUR INITIATIVES.

BUT WE DO NOT HAVE AN OFFICIAL SECRETS ACT AND IT IS CLEAR
THAT SUCH AN ACT IS OUT OF THE QUESTION IN OUR COUNTRY THEREFORE

WE MUST DISCIPLINE OURSELVES IN OTHER WAYS TO PROTECT VITAL INFORMATION. I BELIEVE THAT WE MUST APPROACH THIS FROM TWO DIAMETRICALLY OPPOSITE DIRECTIONS AT ONCE.

ON THE ONE HAND WE CAN DECLASSIFY EVERY BIT OF INFORMATION THAT WE HAVE WHICH NEED NOT BE KEPT SECRET. I HAVE MENTIONED A NUMBER OF OUR EFFORTS IN THAT DIRECTION. BY SUCH DECLASSIFICATION, OR RESTRAINTS ON INITIAL CLASSIFICATION, WE CAN GENERATE GREATER RESPECT FOR THE INFORMATION WHICH MUST REMAIN SECRET.

ON THE OTHER HAND. WE CAN AND MUST TIGHTEN SECURITY AROUND THE TRULY SENSITIVE INFORMATION ON WHICH MUCH MAY DEPEND.

TODAY THERE ARE FAR TOO MANY LEAKS FROM WITHIN THE GOVERNMENT ITSELF. I CAN ASSURE YOU THAT WE ARE GIVING THIS INTENSE ATTENTION IN WASHINGTON. STOPPING LEAKS IS NEVER AN EASY PROBLEM; IT CAN DEMAND INORDINATE AMOUNTS OF EFFORT AND CIRCUMSCRIBE THE DESIRABLE FLOW OF INFORMATION WITHIN THE BUREAUCRACY. BY A COMBINATION OF THAT AND PERSUASION WE MUST PREVENT THESE LEAKS BEFORE THEY OCCUR.

I AM VERY TROUBLED TODAY BY A DIFFERENT SECURITY PROBLEM THAT IS OF MORE DIRECT CONCERN TO YOU WHO LIVE HERE IN ONE OF OUR GREAT CENTERS OF INDUSTRIAL PRODUCTION ON GOVERNMENT CONTRACTS. THE IMPORTANCE OF MAINTAINING HIGH STANDARDS OF SECURITY WITHIN INDUSTRY WERE DRAMATICALLY DEMONSTRATED HERE IN LOS ANGELES JUST A FEW MONTHS AGO.

TWO YOUNG MEN, CHRISTOPHER BOYCE, AND A FRIEND ANDREW LEE
SUCCEEDED IN STEALING AND THEN PASSING HUNDREDS OF CLASSIFIED
ITEMS FROM A CONTRACTOR'S PLANT TO THE SOVIET UNION. THEY
HAVE DONE SIGNIFICANT AND, IN SOME RESPECTS, IRREPARABLE DAMAGE
TO THE AMERICAN INTELLIGENCE EFFORT. THE DOLLAR COST OF THEIR
ACTIONS IS DIFFICULT TO ASSESS PRECISELY, BUT EVERYONE OF US
HERE IS OUT SOME OF OUR TAX DOLLARS. THESE IRRESPONSIBLE YOUNG
MEN, WHOM THE JUDGE WHO SENTENCED THEM TERMED TRAITORS, HAVE GONE
FAR TOWARD COMPROMISING MULTI-BILLION DOLLAR TECHNICAL SYSTEMS.

THERE WILL ALWAYS BE PEOPLE LIKE BOYCE AND LEE WHO CONDUCT

PURE ESPIONAGE FOR FINANCIAL GAIN OR IDEOLOGICAL PURPOSE; HOWEVER,

WE MUST DO ALL THAT WE CAN TO REDUCE THE TEMPTATION AND THE

OCCASION TO EXPOSE SENSITIVE INFORMATION TO THEM.

I AM DISTRESSED TO REPORT THAT THERE IS GOOD EVIDENCE THAT AMERICAN INDUSTRY IS NOT ADEQUATELY FULFILLING ITS RESPONSIBILITIES IN THIS AREA. FOR INSTANCE, IN RECENT WEEKS I HAVE HAD SURPRISE SECURITY INSPECTIONS CONDUCTED ON SEVERAL MAJOR CONTRACTORS WHO ARE WORKING ON SENSITIVE INTELLIGENCE CONTRACTS. THE RESULTS HAVE BEEN DISTRESSING, PERHAPS APPALLING. NOT ALONE THAT VIOLATIONS OF PROCEDURES ARE RAMPANT, BUT THAT THE NATURE OF THE VIOLATIONS INDICATES AN ATTITUDE OF INDIFFERENCE OR AT LEAST CASUALNESS ON THE PART OF CONTRACTOR MANAGEMENT THAT EXPOSES US TO POTENTIALLY SERIOUS COMPROMISE OF NATIONAL SECURITY INFORMATION. I FEEL ABLIGED TO TAKE STRONG ACTION HERE AS WELL AS IN THE GOVERNMENT SECTOR - AND SOME OF THE PROBLEMS WITH INDUSTRY ARE JOINT INDUSTRY-GOVERNMENT PROBLEMS.

SURPRISE INSPECTIONS OF SECURITY PROCEDURES WILL BE DONE MORE FREQUENTLY. WHEN RESULTS ARE UNSATISFACTORY WE WILL CONSIDER ALL COURSES OF ACTION WHICH MAY BE OPEN TO US INCLUDING SUSPENDING THE ACCESS OF PLANTS AND INDIVIDUALS TO SECURITY

INFORMATION UNTIL THERE IS EVIDENCE OF CHANGED ATTITUDES AS WELL AS PROCEDURES, EVEN IF THIS MAY BRING IMPORTANT WORK TO A HALT.

I INTEND THAT A COMPANY'S SECURITY RECORD AND OVERALL ATTITUDE TOWARD SECURITY WILL PLAY A MORE IMPORTANT ROLE IN THE AWARDING OF CONTRACTS IN THE FUTURE THAN IN THE PAST.

THERE CANNOT BE A HALF-WAY APPROACH TO SECURITY. IT IS THE SINGLE ISSUE WHICH HAS DISTURBED ME MOST SINCE BECOMING DIRECTOR OF CENTRAL INTELLIGENCE, BECAUSE IT IS A PROBLEM WE CAN DO SOMETHING ABOUT AND HAVEN"T.

IN CONCLUSION THEN, LADIES AND GENTLEMEN, A NEW MODEL FOR INTELLIGENCE IS EMERGING. IT IS A DISTINCTLY AMERICAN MODEL REFLECTING THE ATTITUDES, MORES, AND NEEDS OF THE UNITED STATES. WITHIN ITS FRAME WORK WE ARE EARNESTLY STRIVING TO REDUCE THE AMOUNT OF SECRECY TO A MINIMUM. NONE THE LESS, WE MUST ALL RECOGNIZE THAT THERE WILL ALWAYS EXIST SOME SENSITIVE INFORMATION IN THE AFFAIRS OF GOVERNMENT WHICH MUST BE PROTECTED. SOMETIMES THIS PROTECTION SIMPLY PERMITS STAFF PERSONNEL THE FREEDOM TO

PROVIDE THEIR VIEWS AND IDEAS TO THEIR SENIORS IN CONFIDENCE;

SOMETIMES IT PERMITS US TO DEAL WITH NATIONS WHICH WOULD NOT SPEAK
WITH US IF WE COULD NOT ASSURE THE CONFIDENTIALITY OF THEIR
THOUGHTS; SOMETIMES IT CONCEALS OUR MILITARY CAPABILITIES OR
INTENTIONS.

SECRECY OF ITSELF IS NOT BAD, NOR IS IT ANTITHETICAL TO THE CONCEPT OF DEMOCRATIC GOVERNMENT. MECHANISMS HAVE BEEN STRENGTHENED TO PREVENT THE CLOAK OF SECRECY FROM BEING USED BY INDIVIDUALS TO MASK ILLEGAL, UNETHICAL, OR IMMORAL ACTIONS. WE HAVE, FOR INSTANCE AN INTELLIGENCE OVERSIGHT BOARD. THIS IS A BODY OF THREE DISTINGUISHED CITIZENS CREATED A YEAR AND A HALF AGO TO SERVE AS A WATCHDOG ON THE ETHICS AND LOYALTY OF THE ENTIRE INTELLIGENCE COMMUNITY. ANY EMPLOYEE OR CITIZEN MAY COMMUNICATE DIRECTLY WITH THE BOARD IF HE SUSPECTS THAT I, OR ANYONE ELSE IN INTELLIGENCE WORK, IS DOING SOMETHING IMPROPER. THE BOARD WILL INVESTIGATE AND REPORT ONLY AND DIRECTLY TO THE PRESIDENT.

IN ADDITION WITHIN THE PAST YEAR THE U.S. SENATE HAS CREATED

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AN OVERSIGHT COMMITTEE FOR INTELLIGENCE; AND WITH THE PAST MONTH
THE HOUSE OF REPRESENTATIVES HAS FOLLOWED SUIT. I BELIEVE
THESE MECHANISMS ARE WORKING WELL.

BECAUSE OF THE INTENSE INTEREST IN CONGRESS IN OVERSEING
INTELLIGENCE ACTIVITIES; BECAUSE OF THE PERSONAL INTEREST OF THE
PRESIDENT AND VICE PRESIDENT; BECAUSE OF THE SENSITIVITY OF THE
INTELLIGENCE COMMUNITY TO THE ISSUES OF LEGALITY, MORALITY AND
ETHICS, HEIGHTENED OVER THE PAST FEW YEARS OF INVESTIGATION AND
CRITICISM; YOU CAN BE ASSURED THAT THE INTELLIGENCE COMMUNITY IS
DOING THE JOB IT WAS CREATED TO DO, DOING IT COMPETENTLY, AND DOING
NOTHING ELSE.

AT THE SAME TIME, YOU PLAY AN IMPORTANT ROLE IN NATIONAL

SECURITY. WHETHER YOU PERSONALLY ARE RESPONSIBLE FOR SAFEGUARDING

CLASSIFIED INFORMATION OR WHETHER YOU ARE SIMPLY AN OBSERVER

OF THE NATIONAL SCENE, YOUR INTEREST IN AND SUPPORT OF WHAT WE

ARE TRYING TO DO IS CRITICAL. WITHOUT IT, OUR EFFORTS CANNOT SUCCEED.

WITH IT, WE CAN TOGETHER, FORGE AN INTELLIGENCE SERVICE WHICH

WILL STRENGTHEN AMERICA'S ABILITY TO UNDERSTAND WORLD EVENTS AND CONTRIBUTE MEANING FULLY TO THE PEACEFUL RESOLUTION OF PROBLEMS BEFORE THEY REACH THE LEVEL OF CONFLICT. CERTAINLY AN OBJECTIVE WORTH OUR BEST EFFORTS.